

December 2024

# Public consultation report on ENTSOG's guidance documents for TYNDP 2024

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### 1. Introduction

The present consultation report concerns the public consultation of ENTSOG's draft TYNDP 2024 Annex D (draft Annex D). The draft Annex D contained following documents<sup>1</sup>:

- > Annex D1: Implementation Guidelines for the project-specific cost-benefit analysis (PS-CBA) of candidates for the status of Project of Common Interest (PCI) or Project of Mutual Interest (PMI).
- > Annex D2: Infrastructure Gaps Identification methodology for the Infrastructure Gaps Identification report (IGI report).
- > Annex D3: System Assessment methodology for deliveries that do not feed the PCI/PMI selection process.

As part of the consultation process, ENTSOG organised a dedicated, public stakeholder webinar on 24 June 2024<sup>2</sup>. Feedback was requested from stakeholders during a consultation period between 19 June and 9 July 2024 via an online form. This consultation report details the received inputs from stakeholders as well as a statement by ENTSOG on how this input was considered.

This is the second consultation report prepared by ENTSOG for the TYNDP 2024. The first one was voluntarily prepared by ENTSOG on the public consultation of the draft TYNDP 2024 Guidelines for Project inclusion (GPI).<sup>3</sup>

Two more public consultations will be held for the TYNDP 2024: On the Hydrogen Infrastructure Gaps Identification (IGI) report and another one on the full set of documents of the draft TYNDP.

### 2. Legal background

Article 29(1) of Regulation nr. 2024/1789, on the internal markets for renewable gas, natural gas and hydrogen (GHR) states: "While preparing [...] the draft [TYNDP] for natural gas [...], [ENTSOG] shall conduct an extensive public consultation process, at an early stage and in an open and transparent manner, involving all relevant market participants, and, in particular, the organisations representing all stakeholders, in accordance with the rules of procedure referred to in Article 25(1). That consultation shall also involve regulatory authorities and other

<sup>&</sup>lt;sup>1</sup> Link to the draft documents: <u>https://www.entsog.eu/tyndp#entsog-ten-year-network-development-plan-2024</u> <sup>2</sup> Link to stakeholder webinar website: <u>https://www.entsog.eu/webinar-tyndp-2024-guidance-documents-</u>

system-and-project-level-assessment#welcome

<sup>&</sup>lt;sup>3</sup> Link to the consultation report on the GPI: <u>https://www.entsog.eu/sites/default/files/2023-10/TYNDP%202024%20Guidelines%20for%20Project%20Inclusion%20Consultation%20Report.pdf</u>



national authorities, supply and production undertakings, network users including customers, distribution system operators, including relevant industry associations, technical bodies and stakeholder platforms. [ENTSOG] shall publish drafts of [...] the [TYNDP] for natural gas [...] for comments by the stakeholders and provide sufficient time for them to participate in the consultation process effectively. The aim of that consultation is to identify the views and proposals of the relevant stakeholders during the decision-making process."

From Article 29(3) of the GHR it follows that in general a consultation report is not mandatory for the TYNDP-related consultations detailed in Article 29(1) of the GHR. However, Regulation nr. 2022/869 on Guidelines for trans-European energy infrastructure (TEN-E Regulation) stipulates mandatory consultation reports for the preparation of the Cost-Benefit Analysis (CBA) methodology (see Article 11)<sup>4</sup>, for the preparation of the TYNDP scenarios (see Article 12)<sup>5</sup>, and for the preparation of the infrastructure gaps identification report (see Article 13).

More specifically, Article 13 of the TEN-E Regulation states:

"1. [...] Prior to publishing their respective reports, [ENTSO-E] and [ENTSOG] shall conduct an extensive consultation process involving all relevant stakeholders, including the EU DSO entity, associations involved in electricity, gas and hydrogen markets, heating and cooling, carbon capture and storage and carbon capture and utilisation stakeholders, independent aggregators, demand-response operators, organisations involved in energy efficiency solutions and, energy consumer associations, civil society representatives, [ACER] and all the Member States' representatives that are part of the relevant energy infrastructure priority corridors that are set out in Annex I [...].

### [...]

3. Within three months of receipt of the infrastructure gaps report together with the input received in the consultation process and **a report on how it was taken into account**, [ACER] shall submit its opinion to [...] [ENTSOG], the Commission and Member States and make it publicly available."

<sup>&</sup>lt;sup>4</sup> Link to the consultation report on ENTSOG's preliminary draft hydrogen CBA methodology: <u>https://www.entsog.eu/sites/default/files/2023-</u>

<sup>&</sup>lt;u>O6/Consultation%20report%20accompanying%20ENTSOG%27s%20draft%20CBA%20methodology\_Final.pdf</u> <sup>5</sup> Link to the consultation report on ENTSOG's and ENTSO-E's joint TYNDP 2024 scenarios: <u>https://2024.entsos-tyndp-scenarios.eu/wp-content/uploads/2024/01/TYNDP 2024 Scenarios Input Data-Public Consultation Summary Report.pdf</u>



The public consultation of the draft TYNDP 2024 Annex D contained assumptions of relevance for the Hydrogen Infrastructure Gaps Identification report. It covers, as mandatory part, the inputs of relevance to the IGI report, i.e., parts of Annex D1 and the full Annex D2.

ENTSOG's hydrogen CBA methodology has yet to receive the EC's formal approval. It should be noted that part of the requirements for the consultation of the Implementation Guidelines are expected to be established by the hydrogen CBA methodology: *"The Implementation Guidelines are extensively consulted with relevant stakeholders before their application in the TYNDP. When planning the stakeholder consultation on the Implementation Guidelines, ENTSOG provides sufficient time to ensure that the feedback received can be adequately considered. On some occasions, the Implementation Guidelines can also be prepared in several steps with individual consultations. Where required, ENTSOG provides reasons where it has not, or has only partially, integrated the feedback received during the public consultation."<sup>6</sup>* 

On this basis, this report covers the inputs of relevance for the PS-CBA process, i.e., the full Annex D1 – Implementation Guidelines.

Furthermore, on voluntary basis, this report covers the methodology of sole relevance for the remaining sections of the TYNDP, i.e., the full Annex D3 – System Assessment methodology.

<sup>&</sup>lt;sup>6</sup> Section on Implementation Guidelines from ENTSOG's Hydrogen CBA methodology, submitted for EC approval



#### 3. Inputs to the consultation

Informal feedback received from the EC and ACER was considered and is mentioned in this section. Most of the recommendations have been implemented. ENTSOG only decided to not implement the feedback if the non-inclusion was considered justified.

**3.1.** Inputs from the public consultation survey: Annex D1 - Implementation Guidelines (IG) for project-specific cost-benefit analyses of hydrogen infrastructure projects

**Q9**. Is there certain additional information that you would like to see reflected in the TYNDP 2024 Implementation Guidelines?

- a. No
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france (survey)	No	-
SecuoS (survey)	A note identifying the limitations of the methodology how it should be used with a warning on areas which it does not include, e.g. shorter term effects arising from simultaneous events, or an assessment of likelihood and risk.	ENTSOG's draft hydrogen CBA methodology contained a wider set of disruption events. During exchanges with the EC on their consideration, ENTSOG was asked to limit the SoS assessment to a stressful weather year. ENTSOG followed this request. The estimated likelihood (here: 7%) of this event and its risk (i.e., the amount of associated hydrogen demand curtailment) are now defined in the document.
Edison <i>(survey)</i>	No	-
Hydrogen Europe <i>(survey)</i>	-	-
ACER	<ul> <li>[] the following information were not published neither in the TYNDP 2024 Guidelines for Project Inclusion nor in the currently consulted Implementation Guidelines:</li> <li>definitions and criteria used to define cross-border and internal infrastructures;</li> <li>definitions for the different types of TYNDP project capacities considered (e.g. yearly firm capacity, peak capacities, etc.).</li> <li>ACER calls on ENTSOG to explain how the above-mentioned elements are defined in the TYNDP 2024 and how ENTSOG plans to use those in the different TYNDP simulations "cases" for gaps identification and PS-CBA.</li> </ul>	Additional information about the mentioned points was added, e.g., the types of capacities considered. Concerning the consultation of a draft list of proposed CBA project groups: The grouping process is supported by ENTSOG but under the guidance of the EC. If seen as a useful exercise by the EC, ENTSOG would consider such public consultation for the next TYNDP edition if instructed to do so.



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Organisation	Answer	ENTSOG's reply
	Furthermore, to ensure a high level of transparency and stakeholder engagement, ACER recommends that ENTSOG also publishes and consults in the future on the draft list of proposed CBA project groups based on the consulted grouping principles. ACER believes such approach would add an extra value to the TYNDP and the subsequent work of PCI Regional Groups.	
EC	-	-

**Q10**. Which natural gas infrastructure level do you support to be used in the Dual Hydrogen/Natural Gas Model (DGM) for the TYNDP 2024 PS-CBA and for the TYNDP 2024 Infrastructure Gaps Identification and why?

- a. "Low" natural gas infrastructure level
- b. "Advanced" natural gas infrastructure level
- c. No preference

Organisation	Answer	ENTSOG's reply
ouest-france	No preference	The EC's request was followed and
(survey)		specified in the document.
SecuoS	"Low" natural gas infrastructure level	
(survey)		-
Edison	"Low" natural gas infrastructure level	
(survey)		-
Hydrogen Europe	"Low" natural gas infrastructure level	
(survey)		-
ACER	[] all the projects identified by RePower EU plus the ones	
	which got the FID by the time of their submission to the	
	TYNDP 2024.	
	Alternatively [] all projects having at least successfully	
	completed the environmental impact assessments. This	
	second option would also ensure further consistency with	
	ENTSO-E TYNDP approach.	
EC	"Low" natural gas infrastructure level with the addition of a	
	selection of projects that was funded by the Recovery and	
	Resilience Facility.	



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## Q11. Please add any comments here regarding your answer to the previous question (infrastructure levels in the DGM). [Free text]

Organisation	Answer	ENTSOG's reply
ouest-france (survey)	No	As stated above, the EC's request was followed. Reductions in natural gas
SecuoS (survey)	Including advanced projects will introduce significant uncertainty due to the dynamic nature. Preferable to have a firm if 'low-case' base.	capacities stemming from repurposing of natural gas pipelines are stated in the TYNDP 2024 Annex A1 (see negative values in column L of tab "Capacity Increments").
Edison <i>(survey)</i>	Given the focus of the CBA on H2 development and the very advanced status of the existing EU gas infrastructure and market, we believe that the low level is sufficient for the needs of the proposed DGM model. The inclusions of advanced gas projects, as per the "advanced", does not seem necessary given the already comprehensive list of projects considered for the "low" level.	
Hydrogen Europe <i>(survey)</i>	As gas and hydrogen infrastructures are, at least to some extent, complementary, from a security of supply point of view it would be prudent to perform the gap analysis based on the minimum scenario.	
ACER	<ul> <li>[] the natural gas infrastructure level (as well as the hydrogen one) used for the gaps identification and for the project-specific CBAs of hydrogen projects should [] [include] only projects addressing well-identified remaining needs and which have highly probability to be commissioned. Similarly to ENTSOG proposal to use a hydrogen infrastructure level based on the European Commission PCI/PMI list, for natural gas it could be used an infrastructure level composed by all the projects identified by RePower EU plus the ones which got the FID by the time of their submission to the TYNDP 2024. Alternatively, the natural gas infrastructure level could be composed by all projects having at least successfully completed the environmental impact assessments. This second option would also ensure further consistency with ENTSO-E TYNDP approach.</li> <li>[]</li> <li>Any reduction in natural gas capacities stemming from the repurposing/retrofitting of existing infrastructures to hydrogen (or to CO2) should be properly displayed and clearly associated with the projects triggering such capacity reduction.</li> </ul>	
EC	-	



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**Q12**. Which hydrogen infrastructure level do you support to be used in the Dual Hydrogen/Electricity Model (DHEM) for the TYNDP 2024 PS-CBA and why?

- a. "PCI/PMI" hydrogen infrastructure level
- b. "Advanced" hydrogen infrastructure level
- c. No preference

Organisation	Answer	ENTSOG's reply
ouest-france	No preference	The two hydrogen infrastructure levels
(survey)		were established in line with the
SecuoS	"PCI/PMI" hydrogen infrastructure level	hydrogen CBA methodology that was
(survey)		submitted to the EC for approval. The
Edison	"Advanced" hydrogen infrastructure level	two hydrogen infrastructure levels were
(survey)		previously aligned with the EC.
Hydrogen Europe	"PCI/PMI" hydrogen infrastructure level	Therefore, either the PCI/PMI or the
(survey)		Advanced hydrogen infrastructure level
ACER	[] the most recent European Commission PCI/PMI list should	is to be considered. ENTSOG is currently
	be the one preferred.	awaiting the EC's and/or Regional
		Group's decision, regarding which of the
	[] a more conservative infrastructure approach than the	two to use for the project-specific CBAs.
	ones currently proposed by ENTSOG should be preferred: i.e.	
	comprising only FID projects and those included in the most	
	recent European Commission PCI/PMI list but excluding all the	
	less-advanced projects.	
EC	-	

### Q13. Please add any comments here regarding your answer to the previous question (infrastructure levels in the DHEM). [Free text]

Organisation	Answer	ENTSOG's reply
ouest-france	No	The feedback reflects the different
(survey) SecuoS (survey)	Including advanced projects will introduce significant uncertainty due to the dynamic nature. Preferable to have a firm if 'low-case'	views. As stated above, the EC's and/or Regional Group's decision is awaited.
Edison	base.	
Edison <i>(survey)</i>	Unlike the more mature gas market, in order to assess properly potential H2 flows across the EU grid and market, the most extensive level of infrastructure should be used. Using an approach based only the PCI/PMJ level might miss out on projects that might be essential, or at least very meaningful, to assess the impact of incremental projects on the H2 market and infrastructure development, such as new import terminals or H2 interconnectors.	



Organisation	Answer	ENTSOG's reply
Hydrogen Europe <i>(survey)</i>	As gas and hydrogen infrastructures are, at least to some extent, complementary, from a security of supply point of view it would be prudent to perform the gap analysis based on the minimum scenario.	
ACER	Considering the two infrastructure levels proposed by ENTSOG for the TYNDP 2024, the most conservative one based on FID projects and projects included in the most recent European Commission PCI/PMI list should be the one preferred. However, from ACER's perspective, a more conservative infrastructure approach than the ones currently proposed by ENTSOG should be preferred: i.e. comprising only FID projects and those included in the most recent European Commission PCI/PMI list but excluding all the less-advanced projects. Given the lack of maturity of less- advanced projects, this option would in fact enable a fairer assessment of the less-advanced projects (which according to TYNDP Annex A represent ca. 54% of all collected projects for the TYNP 2024) contribution, regardless of their PCI/PMI status.	
EC	-	

**Q14**. Do you support the application of a seasonality of natural gas prices in the TYNDP 2024 PS-CBA that influences the production cost of hydrogen from natural gas as described in the TYNDP 2024 Implementation Guidelines?

- a. Yes
- b. Yes, but with different parameters (please specify in next question)
- c. No (please specify in next question)
- d. No preference

**Q15.** Please add any comments here regarding your answer to the previous question (seasonality of natural gas prices).

Organisation	Answer – combined Q14 and Q15	ENTSOG's reply
ouest-france	No preference	Seasonality will not be implemented
(survey)		since hydrogen storages already show
SecuoS	No preference	good usage in the simulations for the IGI
(survey)		report and this reduces complexity.
Edison	No preference	
(survey)		
Hydrogen Europe	Yes	
(survey)		
ACER	While we acknowledge the potential merits of incorporating a	
	seasonality approach to estimate the cost of hydrogen	
	production based on natural gas prices, ACER maintains a	
	cautious stance regarding its long-term applicability. In the	
	mid-term and long-term, the cost of hydrogen production is	



Organisation	Answer – combined Q14 and Q15	ENTSOG's reply
	expected to be less influenced by natural gas prices due to the anticipated increase in hydrogen production via Power-to-Gas (P2G) technologies. As a result, hydrogen production costs will likely become more dependent on electricity prices rather than natural gas prices.	
EC	-	

**Q16**. Do you support the application of the alternative fuel approach in the TYNDP 2024 PS-CBA as described in the draft TYNDP 2024 Implementation Guidelines?

- a. Yes
- b. Yes, but with different parameters (please specify in next question)
- c. No (please specify in next question)
- d. No preference

**Q17.** Please add any comments here regarding your answer to the previous question (alternative fuel approach).

Organisation	Answer - combined Q16 and Q17	ENTSOG's reply
ouest-france	No preference	The alternative fuel approach was
(survey)		removed for the TYNDP 2024 cycle; a
SecuoS	No preference	disclaimer was inserted into the
(survey)		documentation, specifying that such an
Edison	No preference	approach should be developed for
(survey)		upcoming cycles with targeted
Hydrogen Europe	-	stakeholder involvement. Furthermore,
(survey)		to mitigate the negative effects of the
ACER	ACER understands that the "alternative fuel approach" is	removal of this approach (see
	proposed by ENTSOG to capture those situations where	justification in the consulted document),
	certain hydrogen end users (e.g. some industry sectors) might	sensitivities have been added to the
	rely on alternative fuels other than hydrogen if facing	document.
	hydrogen curtailment, thus also reducing the overall	
	hydrogen curtailment measured by the TYNDP simulations.	
	ACER believes that such approach can be meaningful if the	
	underlying methodology and assumptions are sufficiently	
	robust.	
	Given the different sectors and characteristics, ENTSOG	
	should have defined a (default) methodology and value in	
	targeted consultation with main industry stakeholders to	
	discuss the common approach (e.g. whether the disruption is	
	foreseeable or unexpected one; etc.) as well as to get specific	
	sectorial parameters (e.g. type of alternative fuel used,	
	quantity available, duration; whether they can rely on	
	alternative fuels only as an emergency measure vs all	
	season/year; etc.). If the responses to the recent public	
	consultation are insufficient to determine any robust	



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Organisation	Answer - combined Q16 and Q17	ENTSOG's reply
	assumption, ENTSOG should reach out as soon as possible the main industry stakeholders to initiate the discussion with them.	
	However, without a robust, widely consulted, and accepted method to evaluate the extent and the scope of such fuel switching, implementing the "alternative fuel approach" could undermine the credibility of the assessment (being an underlying assumption which affects other aspects of the TYNDP simulations). Without a robust, widely consulted, and accepted method it may be advisable to exclude this approach from the TYNDP 2024 and aim for its inclusion in the TYNDP 2026.	
EC	<ul> <li>Following ENTSOG's explanations on the rationale of the alternative fuel approach, we understand that i) the assumptions behind create a contradiction with SoS benefits (given that the supply of alternative fuels implies that demand is satisfied) ; and ii) there is a substantive assumption on consumers' behaviour without a robust underpinning.</li> <li>Given the gravity of this shortcomings, we consider that this</li> </ul>	
	approach should be subject to improvement for the next CBA and be left outside of the current methodology.	

## Q18. Which frequency of hydrogen supply disruption do you propose to be used in the TYNDP 2024 PS-CBA to qualify for the shift of hydrogen demand to alternative fuel demand and why? [free text]

Organisation	Answer	ENTSOG's reply
ouest-france	No	See Q16-17.
(survey)		
SecuoS	No comments.	
(survey)		
Edison	We suggest to foresee a frequency of hydrogen supply	
(survey)	disruption around 5%	
Hydrogen Europe	-	
(survey)		
ACER	The explanation of principle "frequency of hydrogen supply	
	disruption" should be further elaborated, in our	
	understanding it refers to the fixed amount of hydrogen	
	demand that would definitely switch to alternative fuels. If so,	
	we predict is likely that in the first years of H2 market	
	development, some consumers which have a chance, will try	
	to rely also on alternative fuels.	



Organisation	Answer	ENTSOG's reply
	However, in our understanding the percentage described as an example in the IG document (i.e. 33%) applies to H2 demand and its reduction rather than a frequency and its values should be a part of a broader discussion with relevant industry and consumers representatives.	
EC	-	

**Q19.** Which willingness to pay (WTP) values do you propose to be assumed for the alternative fuels, i.e., natural gas and light oil? Please provide a source of information or another form of justification for the proposed values. Note: the WTP values should be lower than for hydrogen.

[free text]
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Organisation	Answer	ENTSOG's reply
ouest-france		ENTSOG had an additional targeted
(survey)	No	exchange with the industry association
SecuoS		Hydrogen Europe. It was stated that
(survey)	No comments.	considering the currently available
Edison		information, the proposed values are
(survey)	-	acceptable.
Hydrogen Europe		
(survey)	-	
ACER	In case there have not been enough inputs received in the	
	recent public consultation, or the inputs are very contradictory,	
	ACER calls on ENTSOG to further explore the "willingness to pay	
	values" in a wider consultation with the industry, which would	
	he most suitable to provide feedback on this tonic and he based	
	on more realistic values from an industry perspective	
	on more realistic values from an maastry perspective.	
EL	-	

**Q20.** Do you consider the European Investment Bank values for the societal cost of carbon appropriate for the calculation of the GHG emissions variations indicator (B1) in the TYNDP 2024 PS-CBA as proposed in the draft TYNDP 2024 Implementation Guidelines?

- a. Yes
- b. No (please specify in next question)
- c. No preference

Q21. Please add any comments here regarding your answer to the previous question (societal cost of carbon). [free text]



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Duest-france (survey)No preferenceEB values are kept, in line with the subitted hydrogen CBA methodology and the ESABCC opinion. ETS prices are already considered in the 84 indicator.Edison (survey)To properly monetize the benefit, using the EIB shadow cost for event risk, as the cost does not seem to reflect the true characteristics of the CO2 market and its future developments, thus making the monetized value of the benefit calculated as such unrealistic. A more appropriate value is the future CO2 price for the EU Emission Trading Scheme (ETS), as it is formed on the actual market value of CO2 and forecast technology developments. Using this value should entail more realistic results for the analysis, thus making this indicator more adequate to evaluate the real benefits of a project.EB values are kept, in line with the sale sensitivities of the SCC were added to align with EMISO-2's values. Also, under certain conditions, B1 and B2 will not be considered in the Economic Performance Indicators (EPI) as a sensitivity.Hydrogen Europe (Survey)YesACERACER welcomes the inclusion of the societal cost of carbon (SCC) in the implementation Guidelines document. We acknowledge the importance of incorporating a recognized and credible SCC value to accurately reflect the economic impact of greenhouse gas emissions. While we do not have a specific preference regarding the exact value to bused for the SCC, we consider the approach of adopting values from the European investment Bank (EIB) to be reasonable and appropriate. The EIB values are well-founded and reflect o comprehensive understanding of the economic damages associated with Carbon emissions, aligning with broader EU climate policies and objectives.Ev-	Organisation	Answer - combined Q20 and Q21	ENTSOG's reply
(survey)No preferencesummationSecuo3 (survey)No preferenceand the ESABCC ophion. ETS prices are already considered in the B4 indicator. To properly monetize the benefit, using the EIB shadow cost poses o relevant risk, as the cost does not seem to reflect the true characteristics of the CO2 market and its future developments, thus making the monetized value of the benefit calculated as such unrealistic. A more appropriate value is the future CO2 price for the EU Emission Trading Scheme (ETS), at it is formed on the actual market value of CO2 and forecost technology developments. Using this value should entail more realistic results for the analysis, thus making this indicator more adequate to evaluate the real benefits of a project.Soc under certain conditions, B1 and B2 will not be considered in the Economic Performance Indicators (EPI) as a sensitivity.Hydrogen Europe (survey)YesACER(SCC) in the Implementation Guidelines document. We acknowledge the importance of incorporating a recognized and credible SCC value to accurately reflect the economic impact of greenhouse gas emissions. While we do not have a specific preference regarding the exact value to be used for the SCC, we consider the approach of adopting values from the European investment Bank (EIB) to be reasonable and appropriate. The EIB values are well-founded and reflect a comprehensive understanding of the economic damages associated with Carbon emissions, aligning with broader EU climate policies and objectives.Ev-	ouest-france		EIB values are kept, in line with the
Secuos (survey)No preferenceand the ESABCC option. ETS prices are already considered in the B4 indicator.Edison (survey)To properly monetize the benefit, using the EIB shadow cost poses a relevant risk, as the cost does not seem to reflect the developments, thus making the monetized value of the benefit.and the ESABCC option. ETS prices are already considered in the B4 indicator.ConstructionTo properly monetize the benefit.and the ESABCC option. ETS prices are already considered in the B4 indicator.SecuosProses a relevant risk, as the cost does not seem to reflect the calculated as such unrealistic. A more appropriate value is the future CO2 price for the EU Emission Trading Scheme (ETS), as it is formed on the actual market value of CO2 and forecast technology developments. Using this value should entail made and B2 will not be considered in the Economic Performance Indicators (EPI) as a sensitivity.Hydrogen Europe (survey)YesACERACER welcomes the inclusion of the societal cost of carbon (SCC) in the Implementation Guidelines document. We specific preference regarding the exact value to be used for the Europeen Investment Bank (EIB) to be reasonable and appropriate. The EIB values are well-founded and reflect a comprehensive understanding of the economic dimanges associated with carbon emissions, aligning with broader EU climate policies and objectives.Ev-	(survey)	No preference	submitted hydrogen CBA methodology
(survey)No preferencealready considered in the B4 indicator.Edison (survey)To properly monetize the benefit, using the EIB shadow cost poses a relevant risk, as the cost does not seem to reflect the true characteristics of the CO2 market and its future developments, thus making the monetized value of the benefit calculated as such unrealistic. A more appropriate value is the future CO2 price for the EU Emission Trading Scheme (ETS), as it is formed on the actual market value of CO2 and forecast technology developments. Using this value should entail more realistic results for the analysis, thus making this indicatorand B2 will not be considered in the Economic Performance Indicators (EPI) as a sensitivity.Hydrogen Europe (survey)YesACERACER welcomes the inclusion of the societal cost of carbon impact of greenhouse gas emissions. While we do not have a specific preference regarding the exact value to be used for the European Investment Bank (EIB) to be reasonable and appropriate. The EIB values are well-founded and reflect a comprehensive understanding of the economic damages associated with GHG emissions variations.EC-	SecuoS		and the ESABCC opinion. ETS prices are
Edison (survey)To properly monetize the benefit, using the EIB shadow cost poses a relevant risk, as the cast does not seem to reflect the poses a relevant risk, as the cast does not seem to reflect the true characteristics of the CO2 market and its future developments, thus making the monetized value of the benefit calculated as such unrealistic. A more appropriate value is the future CO2 price for the EU Emission Trading Scheme (ETS), as it is formed on the actual market value of CO2 and forecast technology developments. Using this value should entali more realistic results for the analysis, thus making this indicator more adequate to evaluate the real benefits of a project.Therefore, without SCC, El would not be calculated as such unrealistic. A more appropriate value is the technology developments. Using this value should entali more realistic results for the analysis, thus making this indicator more adequate to evaluate the real benefits of a project.Therefore, without SCC, El would not be econsidered in the Economic Performance Indicators (EPI) as a sensitivity.Hydrogen Europe (survey)YesACERACER welcomes the inclusion of the societal cost of carbon (SCC) in the Implementation Guidelines document. We acknowledge the importance of incorporating a recognized and credible SCC value to accurately reflect the economic impact of greenhouse gas emissions. While we do not have a specific preference regarding the exact value to be used for the SCC, we consider the approach of adopting values from the European Investment Bank (EIB) to be reasonable and appropriate. The EIB values are well-founded and reflect a comprehensive understanding of the economic damages associated with carbon emissions, aligning with broader EU climate policies and objectives.Ev- <td>(survey)</td> <td>No preference</td> <td>already considered in the B4 indicator.</td>	(survey)	No preference	already considered in the B4 indicator.
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and their inclusion in the EPIs should be carried with and without SCC. Such approach would show what exactly is the incremental effect of the assumed SCC on the benefits associated with GHG emissions variations.         EC       -		Furthermore. ACER believes the final results of the B1 indicator	
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EC -		incremental effect of the assumed SCC on the benefits	
EC -		associated with GHG emissions variations.	
EC -			
	EC	-	



**Q22**. Do you propose another approach for the non-GHG emissions variations indicator (B2) than the one proposed in the draft TYNDP 2024 Implementation Guidelines?

- a. No
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france (survey)	Νο	To align with ACER's feedback, the B2 indicator will be monetised in principle but the economic performance indicators will be prepared with and without it.
SecuoS (survey)	No	
Edison <i>(survey)</i>	No preference	
Hydrogen Europe <i>(survey)</i>	The values should be expressed in monetary terms, not just as "can be".	
ACER	ACER reiterates its view that the non-GHG emission variation benefits alone should not justify the societal viability (ENPV>0) or non-viability (ENPV<0) of a project. As this indicator measures the reduction in non- GHG emissions, while it is true that non-GHG savings would be a benefit if the project is built, they should be marked as "additional benefits" or "additional externalities" since the benefits associated with a reduction in non-GHG emissions (especially if monetised) should not alone justify the construction (or non-construction) of a hydrogen infrastructure project. In fact, these non-GHG emissions can be in some cases reduced by other means and directly at the consumption-site-level, such as through the installation of filters or through future technology developments. Hence, ENTSOG should keep this indicator, but it should correct its scope and its description.	
EC	-	

**Q23.** Do you support the usage of the European Environment Agency values for the VOLY cost or the VSL cost to be used in the TYNDP 2024 PS-CBA for the non-GHG emissions variations indicator (B2)?

- a. VOLY
- b. VSL
- c. No preference
- d. Other [free text]



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Organisation	Answer	ENTSOG's reply
ouest-france		ENTSOG reached our to the EEA,
(survey)	No preference	but no guidance was received
SecuoS		concerning the most suitable
(survey)	No preference	application. Therefore, both
Edison		approaches will be used: VSL as
(survey)	No preference	default and VOLY as sensitivity.
Hydrogen Europe		
(survey)	Yes	
ACER	When considering the use of VOLY or VSL cost values for the non-GHG	
	emissions variations indicator (B2), ACER recommends that ENTSOG	
	consult with the EEA or a similar entity with extensive experience in	
	this area to determine the most suitable application. Additionally, a	
	iustification for the final choice should be provided in the final IG	
	document	
FC		
	-	

**Q24.** Do you support that the increase of market rents indicator (B4) covers both the electricity sector and the hydrogen sector in the TYNDP 2024 PS-CBA and is thereby aligned with the approach taken by ENTSO-E for the PS-CBA of electricity projects?

- a. Yes
- b. No, specify (please specify in next question)
- c. No preference

Organisation	Answer	ENTSOG's reply
ouest-france		Electricity market rents will be
(survey)	No preference	removed from B4 to follow the EC
SecuoS		request. The value will however
(survey)	No preference	be provided, for information
Edison		purposes, and a sensitivity will be
(survey)	No preference	produced in which B4 includes the
Hydrogen Europe	-	electricity market rents.
(survey)		
ACER	-	
EC		
	To only consider hydrogen market rents including full cross-sectoral	
	rents.	



## **Q25.** Please add any comments here regarding your answer to the previous question (market rents indicator coverage).

[free text]

Organisation	Answer	ENTSOG's reply
ouest-france	-	The B4 indicator including all
(survey)		sectors' (i.e., electricity and
SecuoS	-	hydrogen) benefits would be fully
(survey)		aligned with ENTSO-E's approach
Edison	-	to the calculation of
(survey)		socioeconomic weifare (see
Hydrogen Europe	In principle we support it. However, with one node per country, the	ENTSO-E S EC-approved CBA
(survey)	grid topology of the grid congestion rents will be underestimated, thus	supported by section 8.1 of
	leading to underestimation of the benefits of hydrogen projects.	ENTSO-E's and ENTSOG's joint
ACER	The market rents indicator (B4) proposed by ENTSOG appears to	Interlinked Model (ILM) Progress
	encompass both the hydrogen and electricity sectors, as well as the	Report', published in 2024.
	cross-sectorial rents arising from their interlinkage. ACER welcomes	projects' benefits to be higher
	any additional consideration in the ENTSOG TYNDP 2024 of	when disregarding the effects on
	interlinkages among sectors. At the same time, and in the absence of	the electricity side. To follow the
	a full interlinked CBA approach jointly performed by the ENTSOs, these	EC request, the electricity market
	benefits should be treated carefully to avoid any inconsistency with	rents were removed from the B4
	the benefits assessed by ENTSO-E CBA indicator B1 (i.e. Socioeconomic	calculation. However, in line with
	welfare).	ACER's feedback, a sensitivity will
		consider the electricity market
	ACER recommends that ENTSOG further explains in the IG	rents.
	documentation why indicator B4 would also measure electricity	
	consumer and producer surpluses when assessing hydrogen projects	Examples were added for each
	and it provides examples on how this would be calculated for a specific	benefit indicator.
	project. Additionally, in the final CBA results, the components of the	
	B4 indicator should be presented per sector and in an agaregated	
	form.	
	In any case, for any of the indicators included in the IG, ENTSOG should	
	publish an illustrative example of CBA performed on dummy projects.	
EC	[] we remain concerned about the risk of double-counting or	
	overlaps between the electricity and hydrogen benefits calculations.	
	In the absence of a clear delineation we ask to remove from B4	
	indicator the benefits pertaining to the electricity sector (while	
	maintaining the cross-sectoral benefit, in line with the electricity CBA).	
	The evolution of the ILM should be a process and ultimate tool to	
	capture such benefits in a clear and transparent manner.	

<sup>&</sup>lt;sup>7</sup> https://www.entsog.eu/sites/default/files/2024-05/entsos\_ILM\_progress\_report\_240430.pdf



## **Q26.** Do you support to use the market assumptions listed in the draft TYNDP 2024 Implementation Guidelines for the DHEM in the TYNDP 2024 PS-CBA?

- a. Yes
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france (survey)	No	The gas prices and CCS prices were established in the TYNDP 2024 scenario process. The quoted nuclear and renewable hydrogen costs are only the short run costs based on the minimum cost of the relevant electricity generation type (and water prices). The electricity generation costs are based on the TYNDP 2024 scenarios. The hydrogen production prices will often be higher as the electricity market clearing price is set by the most expensive electricity supply sourced that must be dispatched. Assumptions on hydrogen storage costs were added to the table.
SecuoS (survey) Edison (survey)	No comments. No preference	
Hydrogen Europe <i>(survey)</i>	Gas prices at 6.8 EUR/GJ in 2030 are very optimistic and these values are not supported by current gas futures. It is hard to see how hydrogen produced from natural gas with CCS, with gas at those prices, could be produced for a cost of only 56.6 EUR/MWh – unless the costs of CO2 transport and storage are excluded. If so, we do not see the reason for excluding those costs? It is not obvious what costs for nuclear and renewable hydrogen at 28 and 0.82 EUR/MWh are supposed to represent. The costs are significantly higher. The assumptions on hydrogen storage costs are missing from the table.	
ACER	ACER commends inclusion of the chapter 3.2.4 with Market assumptions table, specified values, description of each assumption and the source of information.	
EC	-	

**Q27**. Do you support that the reduction in exposure to curtailed hydrogen demand indicator (B5) considers 2012 as the stressful weather year, as well as the probability of occurrence and CODH value proposed in the draft TYNDP 2024 Implementation Guidelines?

- a. Yes
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		The default CODH value was
(survey)	No	amended based on Edison's
SecuoS	No objection against 2012, but the possible impact of simultaneous	remark. At the same time, two
(survey)	downtime can be taken into account	sensitivities were introduced: one
Edison	Whereas the idea to use for CODH a price tied to a stressful moment	with the original CODH value and
(survey)	for European markets might have some merit, it seems excessive to	another value to be defined by
	pick the maximum daily average price of 2022, which is the highest	the EC and/or Regional Group.
	peak for wholesale electricity prices in recent history. A more balanced	An explanation of the probability
	approach, while still retaining the idea of picking a stressful situation	of occurrence was added based
	for markets, could be the average of the daily maximum prices of 2022	



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Organisation	Answer	ENTSOG's reply
	and 2023, which were as a whole a critical moment for the energy	on the analysis of 30 weather
	market. Choosing the highest peak ever reached by electricity prices	years and the value was modified
	instead might lead to a misleadingly high value for COHD.	accordingly.
Hydrogen Europe		
(survey)	-	
ACER	Given that the hydrogen sector and its infrastructure are still in the	
	early stages of development, ACER reiterates its position that Security	
	of Supply (SoS) under stressful conditions is currently not the main	
	driver for hydrogen projects development. In any case, we recommend	
	that the Implementation Guidelines (IG) document provides a clearer	
	presentation of the specific differences in the parameters used for the	
	analysis within the scope of the B5 indicator. A more detailed	
	statistical presentation would offer greater insights into what the	
	2012 stressful weather year represents compared to a reference year.	
	This should include information on which months experience	
	significant reductions in electricity production (expressed in	
	percentage terms), the variability of solar and wind resources, and	
	explaining specific weather scenarios duration.	
	In line with its Opinion No 08/2023 – ACER Opinion on the draft CBA	
	methodology, ACER reiterates the importance to use a dedicated cost	
	of disruption for hydrogen value, which should differ from the one	
	used for the natural gas. Therefore, ACER recommends ENTSOG to	
	conduct a study on the methodology that could be used to quantify	
	the cost of disruption of hydrogen.	
	In general, for any of the indicators included in the IG document, ACER	
	calls on ENTSOG to publish an illustrative example of CBA performed	
	on dummy projects.	
	ENISOG should have published and consulted in the Implementation	
	Guiaelines (IG) accument the methodology that led to identify 2012	
	as the most stressful year and to estimate the related probability of	
	occurrence. This methodology should be grounded in research and	
	statistics from various reputable sources and entities specializing in	
	weather conditions, analysis, and historical data. ACER believes that	
	when computing the final probability value for the chosen year used	
	for the TYNDP assessment, it would be prudent to consider that wind	
	and solar exhibit different patterns of variability on a year-by-year	
	basis	
EC	-	



**Q28**. Should the benefit of avoidance of demand curtailment be calculated, monetized at CODH and added to the reduction in exposure to curtailed hydrogen demand indicator (B5) also when applicable to the reference weather years?

- a. Yes
- b. No
- c. No preference

Organisation	Answer	ENTSOG's reply
ouest-france		As additional information, the B4
(survey)	No preference	indicator will include the
SecuoS		information how much hydrogen
(survey)	No preference	demand curtailment was
Edison		mitigated by the assessed (group
(survey)	No preference	of) project(s). B5 remains
Hydrogen Europe		unchanged in accordance with
(survey)	Yes	ACER's feedback.
ACER	As explained by ENTSOG in chapter 3.2.11 of the IG document, the B5	-
	indicator does not currently show risk of interlinkages (i.e. overlapping	
	with other indicators) since the other benefit indicators are calculated	
	based on the reference weather year, while B5 indicator would be	
	calculated based on a more stressful weather year	
	culculated based on a more stressful weather year.	
	By adding the avoidance of demand curtailment under a reference	
	by during the avoidance of demand curtainnent under a rejetence	
	cause abuble counting with other indicators, and this should always	
	be avoided. ACER recommends not to include the benefit of avoidance	
	of demand curtailment under reference weather year to the B5	
	indicator.	
EC	-	

**Q29.** Do you consider the list of benefit indicators in the draft TYNDP 2024 Implementation Guidelines as complete and satisfactory?

- a. Yes
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		Indeed, without more granularity
(survey)	No	of electricity infrastructure, only
SecuoS		congestion reduction across
(survey)	No comments.	electricity bidding zones can be
Edison		captured, while congestion
(survey)	No preference	reductions within bidding zones
Hydrogen Europe	A big benefit of contributing to reduction of grid congestion is	are not assessed.
(survey)	missing. But as long as the spatial granularity of grid topology	



Organisation	Answer	ENTSOG's reply
	remains to be one node per country/bidding zone, calculating such an indicator wouldn't be possible.	
ACER	ACER considers there is no need for any additional indicator for the purpose of the TYNDP 2024 process.	
EC	-	

**Q30.** For hydrogen storages, the DHEM considers an energy efficiency of storage operations. This aims to reflect the energy consumption of the injection process and reduces the benefits of such projects (as the consumed energy is valued at the actual price used in the model). Do you support to therefore remove energy-related OPEX from the hydrogen storage projects' costs, to avoid double counting of these expenses in the economic performance indicators?

- a. Yes
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		The approach was adopted as
(survey)	по	supported by the stakeholders.
SecuoS		
(survey)	No comments.	
Edison		
(survey)	No preference	
Hydrogen Europe		
(survey)	Yes. Double counting of costs should be avoided when possible.	
ACER	While ACER is not fully aware of all the details in the modelling	
	approach, we can provisionally support ENTSOG's approach based on	
	the provided description. For greater clarity, ACER recommends that	
	ENTSOG further explains this approach in the Implementation	
	Guidelines (IG) document.	
EC	-	

Q31. Do you support the sensitivities proposed in the draft TYNDP 2024 Implementation Guidelines?

- a. Yes
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		ENTSOG included various
(survey)	No	sensitivities and clearly specified
SecuoS		which ones will be performed.
(survey)	No comments.	Sensitivities on the CODH were
Edison		also added (see Q27).
(survey)	No preference	
Hydrogen Europe		
(survey)	Yes	





Q32. Do you have any other remarks on any other part of the draft TYNDP 2024 Implementation Guidelines?

- a. No
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		Replacement costs were removed
(survey)	No	from project costs section.
SecuoS		
(survey)	No comments.	
Edison		
(survey)	Not currently	
Hydrogen Europe		
(survey)	-	
ACER	-	
EC	The replacement cost is not mentioned the TEN-E frame as being part of the initial CAPEX. In addition, the 25 year timeframe of the assessment results in very limited ( inf any ) expenses with the replacement of infrastructure parts.	
	Any replacement costs should be collected separately or included as part of OPEX, rather than being part of the initial CAPEX.	



## **3.2.** Inputs from the public consultation survey: Annex D2 – Hydrogen Infrastructure Gaps Identification (IGI) methodology

**Q33.** Do you support the definition of the hydrogen market clearing price spread indicator (IGI indicator 1) as well as the concept and values of its thresholds in the draft TYNDP 2024 IGI methodology?

- a. Yes
- b. No opinion
- c. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		As ACER stated to be sceptical
(survey)	No opinion	about this IGI indicator, the
SecuoS		suggestion of Hydrogen Europe to
(survey)	No comments.	reduce the threshold was not
Edison		followed. This IGI indicator is still
(survey)	No opinion	part of the study as competition is
Hydrogen Europe	We agree with the overall approach.	also deemed a relevant dimension
(survey)		of the future internal hydrogen
	However, we suggest to reduce the daily clearing price difference	market. By setting a certain
	signal from 20 to 15 EUR/MWh which would be closer to h2	threshold, not any bottleneck
	transportation costs via high capacity pipelines.	leads to the identification of an
ACER	ACER acknowledges that the market clearing price indicator could	infrastructure gap, but only
ACEN	notantially serve as a matrix to identify infrastructure gaps. However	significant ones. ACER's proposal
	it is important to note that this indicator would depend on cortain	to focus on pure hydrogen
	n'is important to note that this matcator would depend on certain	demand satisfaction is addressed
	critical assumptions - such as supply prices - that are currently	by IGI Indicator 2.1 (hydrogen
	uncertain in the early stages of hydrogen market development. As	reference weather year)
	also explained by ENTSOG, the application of this indicator to assess	Concorning the identification of
	infrastructure gaps would also require the use of a subjectively	potentially competing prejects
	defined threshold which could further weaken the quality and the	ENTSOG stated its solutions in the
	credibility of the analysis.	Implementation Guidelines:
		Amongst other solutions
	As such, in ACER view a more simplified approach should be preferred	competing projects can be
	for the TYNDP 2024, focusing only on one of the aspects mentioned by	assessed through the targeted
	ENTSOG at e.g. page 7 of ENTSOG Annex D2. This approach could be	grouping of projects (see section
	based on measuring the capability of each country to cover their	3.1 of the TYNDP 2024
	yearly hydrogen demand (implicitly as if the cost of hydrogen supply	Implementation Guidelines).
	would be the same within Europe) and under normal supply and	
	demand conditions (i.e. no stressful situations like infrastructure	Approximations of required
	disruptions or neak demand) Based on this approach a bottleneck	hydrogen storage capacities as
	would be identified when there is a physical congestion preventing	well as the European hydrogen
	one or more countries to satisfy its demand	supply gap were added to the IGI
	one of more countries to sutisfy its demand.	methodology. Furthermore,
	By being controlly modelled at a pap European level, this approach	maximum utilisation rates of
	by being centrally modelled at a pan-european level, this approach	transport infrastructure will be
	would consistently identify any infrastructure gaps that prevent a	displayed to point at bottlenecks
	country from meeting its demand, whether directly affecting the	







border of the country facing demand curtailment or indirectly affecting borders between other countries.

While the approach by ACER would not capture situations where two countries, despite not experiencing demand curtailment, have different prices and could benefit from an interconnection to share the same marginal supply source, it could be argued that in the coming years, countries will gradually build infrastructure primarily focusing on meeting their expected hydrogen demands (and securing their supply), somewhat independently of price convergence among them.

Quantification of capacity needs - As also stated in its Opinion No 06/2023, ACER believes that ENTSOG should revisit the proposed approach for the gaps identification as the outcome of this exercise should always be expressed in terms of quantified capacities (i.e. how much capacities should be built to lift the identified bottlenecks and where these capacities could be built). Not showing the results in terms of capacities would make the results of the infrastructure gaps assessment more ambiguous.

By comparing the resulting capacities with the collected projects, it would allow to identify competing projects (in cases where two projects have submitted capacities higher than the target capacities, these projects would be identified as – at least partially – competing) as well as those situations where not enough capacity was submitted to TYNDP by project promoters.

Without performing an expansion simulation based on cost optimisation, multiple solutions could be identified which would then be analysed and explained as part of the TYNDP 2024 infrastructure gap report. For the subsequent TYNDPs, however, the gaps assessment should aim at the identification of the optimal (crossborder) hydrogen capacities needed to meet demand and supply levels (i.e. "capacity targets"). This would also ensure further consistency with the well-established electricity TYNDP approach. within certain hydrogen infrastructure levels. Additionally, advanced projects that helped to mitigate or solve hydrogen infrastructure gaps will be identified and stated.

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**Q34.** Do you support the definition of the curtailed hydrogen demand indicator (IGI indicator 2) as well as the concept and values of its thresholds and stress cases in the draft TYNDP 2024 IGI methodology?

- a. Yes
- b. No opinion
- c. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		The stress cases to be assessed
(survey)	No opinion	were requested as such by the EC.
SecuoS	The proposed stress cases are OK for gap assessments over the	
(survey)	proposed time periods of a month or a year as proposed. The actual	The IGI indicator 2 was split into
	threshold levels should be set such that they are significant in terms	2.1 (for reference weather year)
	of the uncertainty in the input data. Additionally we suggest it would	and 2.2 (for stressful weather
	be useful to include an indication of the frequency of shortfalls of	year). IGI indicator 2.1 matches
	shorter duration of 1 day and 1 hour which can be disruptive to	ACER's request while IGI indicator
	consumers and more readily addressed by increasing storage	2.2 provides additional
	capacity.	defined for both. The lovel of Sec
		assessment is thereby not
Edison		equivalent to the standards in the
(survey)	No opinion	natural gas sector.
Hydrogen Europe		
(survey)	Yes, we agree with the approach, although it is not clear from the	
	document what the curtailed hydrogen (%) thresholds are defined.	
ACER	ACER does not support the inclusion of IGI indicator 2 which aims at	-
	identifying infrastructure gaps by measuring the hydrogen demand	
	curtailments under stress situations such as under a stressful year or	
	under the unavailability of extra-European hydrogen import supply.	
	ACER is of the view that for hydrogen, where there is no existing	
	market yet, nor developed network and there are no existing or soon	
	to be commissioned extra-European import routes, the main driver	
	justifying the development of hydrogen infrastructure projects should	
	not be linked to security of supply needs under stressful situations.	
	······································	
	Assessing infrastructure gaps against situations more linked to	
	security of supply is premature and ENTSOG should not equate	
	hydroaen to natural aas when performing the infrastructure aaps	
	identification exercise. The impact of projects on specific and more	
	stressful situations can still be assessed through project-specific cost-	
	henefit analysis indicators. In this context, the contribution of a	
	project to supply security could be considered an additional benefit	
	provided the (lower) likelihood of such stressful events has been duly	
	considered	
EC	-	-



**Q35.** Should a third hydrogen infrastructure level (that contains all hydrogen projects that were accepted to the TYNDP 2024) be introduced to further investigate how less-advanced hydrogen projects could address bottlenecks that cause infrastructure gaps?

- a. Yes
- b. No
- c. No preference

Organisation	Answer	ENTSOG's reply
ouest-france	No preference	To follow ACER's feedback, no
(survey)		third hydrogen infrastructure
SecuoS	Yes	level was added.
(survey)		
Edison	No preference	
(survey)		
Hydrogen Europe	Yes	
(survey)		
ACER	ACER does not support the inclusion of a third hydrogen infrastructure	
	level as described in the public consultation question (35). The grid (or	
	infrastructure level) used for the gaps identification should reflect the	
	status of the reasonably expected arid for the specific assessment	
	vear.	
	yean.	
	According to the recently published TYNDP 2024 cg 202 hydrogen-	
	related projects were submitted of which 110 with less-advanced	
	maturity status) As such a TVNDR hydrogon infrastructure loval	
	maturity status). As such, a Tribbe nyarogen mjrastractare rever,	
	consisting of the PCI/PINI hydrogen infrastructure level as well as all	
	remaining projects submitted to the TYNDP is deemed overly	
	optimistic and it would not bring any added value since relying on	
	project with a higher degree of uncertainty vis-a-vis their actual	
	implementation.	
	In the consulted guidelines (p.11), ENTSOG explains that "by	
	comparing the results of different hydrogen infrastructure levels for	
	simulations that are identical concerning all other parameters, the	
	effect of including additional infrastructure can be identified. []. If an	
	infrastructure gap is indicated in the PCI/PMI hydrogen infrastructure	
	level but is not observed in the Advanced bydrogen infrastructure	
	level the additional projects contained in latter infrastructure level	
	rever, the additional projects contained in fatter injustractare rever	
	Temoved It Therefore, according to ACER, by comparing more	
	conservative infrastructure levels with an overly optimistic one could	
	result in potential "free-rider situations." In these scenarios, it would	
	appear that all the additional projects within this infrastructure level	
	contribute to addressing the remaining gaps not already covered by	
	the more conservative infrastructure levels, even though some	
	projects might not.	



	Additionally, based on the rules applied by ENTSOG when performing the project-specific cost-benefit analysis, the exclusion of less- advanced projects from any infrastructure level used for the infrastructure gaps identification will not exclude the possibility of assessing their benefits through the project-specific CBA step.
EC	-

#### Q36. Are the explanations in the draft TYNDP 2024 IGI methodology clear and exhaustive?

- a. Yes
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france	no	-
(survey)		
SecuoS	No comments.	
(survey)		
Edison	No preference	
(survey)		
Hydrogen Europe	Yes	
(survey)		
ACER	Please see answer to question 37.	
EC	-	

**Q37.** Is there certain additional information that you would like to see reflected in the TYNDP 2024 IGI methodology?

- a. No
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france (survey)	No	The stress cases to be assessed were requested as such by the EC.
SecuoS (survey)	The methodology outlined does not include an assessment of the risk arising from the assumptions on which it is based e.g. due to the system breakdowns, weather and simultaneous events. It is important to have some understanding of what the risk exposure may be in terms of the consequence and frequency of supply interruptions. Such analysis is common for NG, LNG and other energy supply infrastructure to optimise network design, storage capacity and operating practice including stock levels and maintenance scheduling).	If the TYNDP scenarios would provide more granular electricity grid topology, the IGI could make use of it. Additions were made to the IGI methodology to incorporate ACER's feedback: examples for each indicator and how results will be displayed.
Edison (survey)	No preference	



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Organisation	Answer	ENTSOG's reply
Hydrogen Europe <i>(survey)</i>	While aware that the IGI builds on the grid topology developed for the TYNDP scenarios, we remain convinced that the overall spatial granularity of the grids modelling, especially electricity, is insufficient. One node per bidding zone does not allow to properly capture the added value of electrolysers for grid congestion management, optimization of grid investments, or energy storage needs.	
ACER	The TYNDP IGI methodology should include dedicated examples for each indicator (while now it only includes examples on the threshold application and on the cooperation mode for indicator 2). For indicator 1, an example for each described aspects which would be captured through the indicator, should be presented. The guidelines should also be more transparent on how the final results of the assessment would be displayed in the Infrastructure Gaps Report.	
EC	-	·



## **3.3.** Inputs from the public consultation survey: Annex D3 – System Assessment methodology

**Q38**. Are there any assumptions in the draft TYNDP 2024 System Assessment methodology that you would propose to change?

a. No

b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		The stress cases to be considered
(survey)	No	in the System Assessment were
SecuoS		reduced to focus on natural gas-
(survey)	No comments.	related stress cases. Furthermore,
Edison		the System Assessment
(survey)	No preference	methodology was amended to
Hydrogen Europe		only consider the NT+ scenario in
(survey)	-	order to prioritise the timely
ACER	In line with the feedback provided related to the cost-benefit	delivery of other parts of the
	methodology application about the limited value of assessing	TYNDP.
	hydrogen infrastructure under stressful security of supply (SoS)	
	situations for the TYNDP 2024, ACER has a general recommendation	
	that the System Assessment proposed by ENTSOG focuses solely on	
	natural gas aspects. This would allow ENTSOG to fulfil its task of	
	delivering a non-binding Community-wide ten-vear network	
	development plan for natural gas, as outlined in Regulation (EC)	
	715/2009 (Article 8) and the forthcoming Gas and Hydrogen	
	regulation. The time and resources saved by not performing by drogen	
	simulations for the "system assessment" could be to allocated to	
	simulations for the system assessment could be re-anocated to	
	extend the scope of the hydrogen infrastructure gaps to all three	
	scenarios (instead of NT+ only) and to all time horizons.	
EC	-	



#### Q39. Are the explanations in the draft TYNDP 2024 System Assessment methodology clear and exhaustive?

- a. Yes
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france		-
(survey)	по	
SecuoS		
(survey)	No comments.	
Edison		
(survey)	No preference	
Hydrogen Europe		-
(survey)	Yes	
ACER	-	-
EC	-	

**Q40.** Is there certain additional information that you would like to see reflected in the TYNDP 2024 System Assessment methodology?

- a. No
- b. Free text

Organisation	Answer	ENTSOG's reply
ouest-france (survey)	No	The interactions between the two networks are explained in the
SecuoS	Same answer as to question 32.	Implementation Guidelines. The System Assessment methodology
(survey)	(ENTSOG note – please refer to question 37, numbering difference being due to the number of branched questions answered.)	the Implementation Guidelines.
Edison		chapter was amended.
(survey)	No preference	
Hydrogen Europe (survey)	It is not clear how interactions between the two networks are handled and this should be reflected in more detail in the report - e.g. repurposing of existing gas infrastructure to hydrogen, blending etc.	
ACER	[] ACER recommends that ENTSOG includes in the Supply Adequacy Outlook chapter of the final System Assessment document a more detailed methodology underlying the adequacy assessment that ENTSOG intends to use. It is essential that stakeholders are consulted on this methodology and given the opportunity to provide their comments before the final document is published. Key items to be included should encompass the main assumptions underlying the	



Organisation	Answer	ENTSOG's reply
	central scenario, such as demand and supply estimates and hypotheses regarding storage.	
EC	-	

#### 4. Next steps

ENTSOG shall publish the final versions of Annexes D1, D2 and D3 on its website, together with this consultation report. The methods and assumption outlined in this documentation are used to establish the Hydrogen Infrastructure Gaps Identification ( $H_2$  IGI) report. The report is then subject to the opinions of ACER, Member States, and the EC, as outlined in article 13 of the TEN-E regulation.